
HOUSE BILL 1415

State of Washington

66th Legislature

2019 Regular Session

By Representatives Schmick and Cody; by request of Department of Health

Read first time 01/22/19. Referred to Committee on Appropriations.

1 AN ACT Relating to funding the medical marijuana authorization
2 database; amending RCW 43.70.320 and 69.51A.230; reenacting and
3 amending RCW 69.50.540; providing an effective date; and declaring an
4 emergency.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 **Sec. 1.** RCW 43.70.320 and 2017 c 108 s 7 are each amended to
7 read as follows:

8 (1) There is created in the state treasury an account to be known
9 as the health professions account. All fees received by the
10 department for health professions licenses, registration,
11 certifications, renewals, compact privileges, or examinations and the
12 civil penalties assessed and collected by the department under RCW
13 18.130.190 shall be forwarded to the state treasurer who shall credit
14 such moneys to the health professions account.

15 (2) All expenses incurred in carrying out the health professions
16 licensing activities of the department (~~and implementing and~~
17 ~~administering the medical marijuana authorization database~~
18 ~~established in RCW 69.51A.230)) shall be paid from the account as
19 authorized by legislative appropriation, except as provided in
20 subsections (4) and (5) of this section. Any residue in the account~~

1 shall be accumulated and shall not revert to the general fund at the
2 end of the biennium.

3 (3) The secretary shall biennially prepare a budget request based
4 on the anticipated costs of administering the health professions
5 licensing activities of the department which shall include the
6 estimated income from health professions fees.

7 (4) The fees received by the department from applicants for
8 compact privilege under RCW 18.74.500 must be used for the purpose of
9 meeting financial obligations imposed on the state as a result of
10 this state's participation in the physical therapy licensure compact.

11 (5) The secretary shall, at the request of a board or commission
12 as applicable, spend unappropriated funds in the health professions
13 account that are allocated to the requesting board or commission to
14 meet unanticipated costs of that board or commission when revenues
15 exceed more than fifteen percent over the department's estimated
16 six-year spending projections for the requesting board or commission.
17 Unanticipated costs shall be limited to spending as authorized in
18 subsection (3) of this section for anticipated costs.

19 **Sec. 2.** RCW 69.50.540 and 2018 c 299 s 910 and 2018 c 201 s 8014
20 are each reenacted and amended to read as follows:

21 The legislature must annually appropriate moneys in the dedicated
22 marijuana account created in RCW 69.50.530 as follows:

23 (1) For the purposes listed in this subsection (1), the
24 legislature must appropriate to the respective agencies amounts
25 sufficient to make the following expenditures on a quarterly basis:

26 (a) Beginning July 1, 2017, one hundred twenty-five thousand
27 dollars to the health care authority to design and administer the
28 Washington state healthy youth survey, analyze the collected data,
29 and produce reports, in collaboration with the office of the
30 superintendent of public instruction, department of health,
31 department of commerce, family policy council, and state liquor and
32 cannabis board. The survey must be conducted at least every two years
33 and include questions regarding, but not necessarily limited to,
34 academic achievement, age at time of substance use initiation,
35 antisocial behavior of friends, attitudes toward antisocial behavior,
36 attitudes toward substance use, laws and community norms regarding
37 antisocial behavior, family conflict, family management, parental
38 attitudes toward substance use, peer rewarding of antisocial
39 behavior, perceived risk of substance use, and rebelliousness. Funds

1 disbursed under this subsection may be used to expand administration
2 of the healthy youth survey to student populations attending
3 institutions of higher education in Washington;

4 (b) Beginning July 1, 2017, fifty thousand dollars to the health
5 care authority for the purpose of contracting with the Washington
6 state institute for public policy to conduct the cost-benefit
7 evaluation and produce the reports described in RCW 69.50.550. This
8 appropriation ends after production of the final report required by
9 RCW 69.50.550;

10 (c) Beginning July 1, 2017, five thousand dollars to the
11 University of Washington alcohol and drug abuse institute for the
12 creation, maintenance, and timely updating of web-based public
13 education materials providing medically and scientifically accurate
14 information about the health and safety risks posed by marijuana use;

15 (d) (i) An amount not less than one million two hundred fifty
16 thousand dollars to the state liquor and cannabis board for
17 administration of this chapter as appropriated in the omnibus
18 appropriations act;

19 (ii) Two million six hundred fifty-one thousand seven hundred
20 fifty dollars for fiscal year 2018 and three hundred fifty-one
21 thousand seven hundred fifty dollars for fiscal year 2019 to the
22 health professions account established under RCW 43.70.320 for the
23 development and administration of the marijuana authorization
24 database by the department of health;

25 (iii) Two million eight hundred three thousand dollars for fiscal
26 year 2019 to the Washington state patrol for a drug enforcement task
27 force. It is the intent of the legislature that this policy will be
28 continued in the 2019-2021 fiscal biennium; and

29 (iv) Ninety-eight thousand dollars for fiscal year 2019 to the
30 department of ecology for research on accreditation of marijuana
31 product testing laboratories((-));

32 (e) (~~Twenty-three thousand seven hundred fifty dollars to the~~
33 ~~department of enterprise services provided solely for the state~~
34 ~~building code council established under RCW 19.27.070, to develop and~~
35 ~~adopt fire and building code provisions related to marijuana~~
36 ~~processing and extraction facilities. The distribution under this~~
37 ~~subsection (1)(e) is for fiscal year 2016 only)) An amount not less
38 than three hundred thousand dollars to the department of health to
39 administer the medical marijuana authorization database established
40 in RCW 69.51A.230, as appropriated in the omnibus appropriations act;~~

1 (2) From the amounts in the dedicated marijuana account after
2 appropriation of the amounts identified in subsection (1) of this
3 section, the legislature must appropriate for the purposes listed in
4 this subsection (2) as follows:

5 (a) (i) Up to fifteen percent to the health care authority for the
6 development, implementation, maintenance, and evaluation of programs
7 and practices aimed at the prevention or reduction of maladaptive
8 substance use, substance use disorder, substance abuse or substance
9 dependence, as these terms are defined in the Diagnostic and
10 Statistical Manual of Mental Disorders, among middle school and high
11 school-age students, whether as an explicit goal of a given program
12 or practice or as a consistently corresponding effect of its
13 implementation, mental health services for children and youth, and
14 services for pregnant and parenting women; PROVIDED, That:

15 (A) Of the funds appropriated under (a) (i) of this subsection for
16 new programs and new services, at least eighty-five percent must be
17 directed to evidence-based or research-based programs and practices
18 that produce objectively measurable results and, by September 1,
19 2020, are cost-beneficial; and

20 (B) Up to fifteen percent of the funds appropriated under (a) (i)
21 of this subsection for new programs and new services may be directed
22 to proven and tested practices, emerging best practices, or promising
23 practices.

24 (ii) In deciding which programs and practices to fund, the
25 director of the health care authority must consult, at least
26 annually, with the University of Washington's social development
27 research group and the University of Washington's alcohol and drug
28 abuse institute.

29 (iii) For the fiscal year beginning July 1, 2016, the legislature
30 must appropriate a minimum of twenty-seven million seven hundred
31 eighty-six thousand dollars, and for each subsequent fiscal year
32 thereafter, the legislature must appropriate a minimum of twenty-five
33 million five hundred thirty-six thousand dollars under this
34 subsection (2) (a);

35 (b) (i) Up to ten percent to the department of health for the
36 following, subject to (b) (ii) of this subsection (2):

37 (A) Creation, implementation, operation, and management of a
38 marijuana education and public health program that contains the
39 following:

1 (I) A marijuana use public health hotline that provides referrals
2 to substance abuse treatment providers, utilizes evidence-based or
3 research-based public health approaches to minimizing the harms
4 associated with marijuana use, and does not solely advocate an
5 abstinence-only approach;

6 (II) A grants program for local health departments or other local
7 community agencies that supports development and implementation of
8 coordinated intervention strategies for the prevention and reduction
9 of marijuana use by youth; and

10 (III) Media-based education campaigns across television,
11 internet, radio, print, and out-of-home advertising, separately
12 targeting youth and adults, that provide medically and scientifically
13 accurate information about the health and safety risks posed by
14 marijuana use;

15 (B) The Washington poison control center; and

16 (C) During the 2015-2017 fiscal biennium, the funds appropriated
17 under this subsection (2)(b) may be used for prevention activities
18 that target youth and populations with a high incidence of tobacco
19 use.

20 (ii) For the fiscal year beginning July 1, 2016, the legislature
21 must appropriate a minimum of seven million five hundred thousand
22 dollars and for each subsequent fiscal year thereafter, the
23 legislature must appropriate a minimum of nine million seven hundred
24 fifty thousand dollars under this subsection (2)(b);

25 (c)(i) Up to six-tenths of one percent to the University of
26 Washington and four-tenths of one percent to Washington State
27 University for research on the short and long-term effects of
28 marijuana use, to include but not be limited to formal and informal
29 methods for estimating and measuring intoxication and impairment, and
30 for the dissemination of such research.

31 (ii) For the fiscal year beginning July 1, 2016, the legislature
32 must appropriate a minimum of two hundred seven thousand dollars and
33 for each subsequent fiscal year, except for the 2017-2019 fiscal
34 biennium, the legislature must appropriate a minimum of one million
35 twenty-one thousand dollars to the University of Washington. For the
36 fiscal year beginning July 1, 2016, the legislature must appropriate
37 a minimum of one hundred thirty-eight thousand dollars and for each
38 subsequent fiscal year thereafter, except for the 2017-2019 fiscal
39 biennium, a minimum of six hundred eighty-one thousand dollars to
40 Washington State University under this subsection (2)(c). It is the

1 intent of the legislature that this policy will be continued in the
2 2019-2021 fiscal biennium;

3 (d) Fifty percent to the state basic health plan trust account to
4 be administered by the Washington basic health plan administrator and
5 used as provided under chapter 70.47 RCW;

6 (e) Five percent to the Washington state health care authority to
7 be expended exclusively through contracts with community health
8 centers to provide primary health and dental care services, migrant
9 health services, and maternity health care services as provided under
10 RCW 41.05.220;

11 (f) (i) Up to three-tenths of one percent to the office of the
12 superintendent of public instruction to fund grants to building
13 bridges programs under chapter 28A.175 RCW.

14 (ii) For the fiscal year beginning July 1, 2016, and each
15 subsequent fiscal year, the legislature must appropriate a minimum of
16 five hundred eleven thousand dollars to the office of the
17 superintendent of public instruction under this subsection (2) (f);
18 and

19 (g) At the end of each fiscal year, the treasurer must transfer
20 any amounts in the dedicated marijuana account that are not
21 appropriated pursuant to subsection (1) of this section and this
22 subsection (2) into the general fund, except as provided in (g) (i) of
23 this subsection (2).

24 (i) Beginning in fiscal year 2018, if marijuana excise tax
25 collections deposited into the general fund in the prior fiscal year
26 exceed twenty-five million dollars, then each fiscal year the
27 legislature must appropriate an amount equal to thirty percent of all
28 marijuana excise taxes deposited into the general fund the prior
29 fiscal year to the treasurer for distribution to counties, cities,
30 and towns as follows:

31 (A) Thirty percent must be distributed to counties, cities, and
32 towns where licensed marijuana retailers are physically located. Each
33 jurisdiction must receive a share of the revenue distribution under
34 this subsection (2) (g) (i) (A) based on the proportional share of the
35 total revenues generated in the individual jurisdiction from the
36 taxes collected under RCW 69.50.535, from licensed marijuana
37 retailers physically located in each jurisdiction. For purposes of
38 this subsection (2) (g) (i) (A), one hundred percent of the proportional
39 amount attributed to a retailer physically located in a city or town
40 must be distributed to the city or town.

1 (B) Seventy percent must be distributed to counties, cities, and
2 towns ratably on a per capita basis. Counties must receive sixty
3 percent of the distribution, which must be disbursed based on each
4 county's total proportional population. Funds may only be distributed
5 to jurisdictions that do not prohibit the siting of any state
6 licensed marijuana producer, processor, or retailer.

7 (ii) Distribution amounts allocated to each county, city, and
8 town must be distributed in four installments by the last day of each
9 fiscal quarter.

10 (iii) By September 15th of each year, the state liquor and
11 cannabis board must provide the state treasurer the annual
12 distribution amount, if any, for each county and city as determined
13 in (g)(i) of this subsection (2).

14 (iv) The total share of marijuana excise tax revenues distributed
15 to counties and cities in (g)(i) of this subsection (2) may not
16 exceed fifteen million dollars in fiscal years 2018 and 2019 and
17 twenty million dollars per fiscal year thereafter. It is the intent
18 of the legislature that the policy for the maximum distributions in
19 the subsequent fiscal biennia will be no more than fifteen million
20 dollars per fiscal year.

21 For the purposes of this section, "marijuana products" means
22 "useable marijuana," "marijuana concentrates," and "marijuana-infused
23 products" as those terms are defined in RCW 69.50.101.

24 **Sec. 3.** RCW 69.51A.230 and 2015 c 70 s 21 are each amended to
25 read as follows:

26 (1) The department must contract with an entity to create,
27 administer, and maintain a secure and confidential medical marijuana
28 authorization database that, beginning July 1, 2016, allows:

29 (a) A marijuana retailer with a medical marijuana endorsement to
30 add a qualifying patient or designated provider and include the
31 amount of marijuana concentrates, useable marijuana, marijuana-
32 infused products, or plants for which the qualifying patient is
33 authorized under RCW 69.51A.210;

34 (b) Persons authorized to prescribe or dispense controlled
35 substances to access health care information on their patients for
36 the purpose of providing medical or pharmaceutical care for their
37 patients;

1 (c) A qualifying patient or designated provider to request and
2 receive his or her own health care information or information on any
3 person or entity that has queried their name or information;

4 (d) Appropriate local, state, tribal, and federal law enforcement
5 or prosecutorial officials who are engaged in a bona fide specific
6 investigation of suspected marijuana-related activity that may be
7 illegal under Washington state law to confirm the validity of the
8 recognition card of a qualifying patient or designated provider;

9 (e) A marijuana retailer holding a medical marijuana endorsement
10 to confirm the validity of the recognition card of a qualifying
11 patient or designated provider;

12 (f) The department of revenue to verify tax exemptions under
13 chapters 82.08 and 82.12 RCW;

14 (g) The department and the health care professional's
15 disciplining authorities to monitor authorizations and ensure
16 compliance with this chapter and chapter 18.130 RCW by their
17 licensees; and

18 (h) Authorizations to expire six months or one year after entry
19 into the medical marijuana authorization database, depending on
20 whether the authorization is for a minor or an adult.

21 (2) A qualifying patient and his or her designated provider, if
22 any, may be placed in the medical marijuana authorization database at
23 a marijuana retailer with a medical marijuana endorsement. After a
24 qualifying patient or designated provider is placed in the medical
25 marijuana authorization database, he or she must be provided with a
26 recognition card that contains identifiers required in subsection (3)
27 of this section.

28 (3) The recognition card requirements must be developed by the
29 department in rule and include:

30 (a) A randomly generated and unique identifying number;

31 (b) For designated providers, the unique identifying number of
32 the qualifying patient whom the provider is assisting;

33 (c) A photograph of the qualifying patient's or designated
34 provider's face taken by an employee of the marijuana retailer with a
35 medical marijuana endorsement at the same time that the qualifying
36 patient or designated provider is being placed in the medical
37 marijuana authorization database in accordance with rules adopted by
38 the department;

1 (d) The amount of marijuana concentrates, useable marijuana,
2 marijuana-infused products, or plants for which the qualifying
3 patient is authorized under RCW 69.51A.210;

4 (e) The effective date and expiration date of the recognition
5 card;

6 (f) The name of the health care professional who authorized the
7 qualifying patient or designated provider; and

8 (g) For the recognition card, additional security features as
9 necessary to ensure its validity.

10 (4) For qualifying patients who are eighteen years of age or
11 older and their designated providers, recognition cards are valid for
12 one year from the date the health care professional issued the
13 authorization. For qualifying patients who are under the age of
14 eighteen and their designated providers, recognition cards are valid
15 for six months from the date the health care professional issued the
16 authorization. Qualifying patients may not be reentered into the
17 medical marijuana authorization database until they have been
18 reexamined by a health care professional and determined to meet the
19 definition of qualifying patient. After reexamination, a marijuana
20 retailer with a medical marijuana endorsement must reenter the
21 qualifying patient or designated provider into the medical marijuana
22 authorization database and a new recognition card will then be issued
23 in accordance with department rules.

24 (5) If a recognition card is lost or stolen, a marijuana retailer
25 with a medical marijuana endorsement, in conjunction with the
26 database administrator, may issue a new card that will be valid for
27 six months to one year if the patient is reexamined by a health care
28 professional and determined to meet the definition of qualifying
29 patient and depending on whether the patient is under the age of
30 eighteen or eighteen years of age or older as provided in subsection
31 (4) of this section. If a reexamination is not performed, the
32 expiration date of the replacement recognition card must be the same
33 as the lost or stolen recognition card.

34 (6) The database administrator must remove qualifying patients
35 and designated providers from the medical marijuana authorization
36 database upon expiration of the recognition card. Qualifying patients
37 and designated providers may request to remove themselves from the
38 medical marijuana authorization database before expiration of a
39 recognition card and health care professionals may request to remove
40 qualifying patients and designated providers from the medical

1 marijuana authorization database if the patient or provider no longer
2 qualifies for the medical use of marijuana. The database
3 administrator must retain database records for at least five calendar
4 years to permit the state liquor and cannabis board and the
5 department of revenue to verify eligibility for tax exemptions.

6 (7) During development of the medical marijuana authorization
7 database, the database administrator must consult with the
8 department, stakeholders, and persons with relevant expertise to
9 include, but not be limited to, qualifying patients, designated
10 providers, health care professionals, state and local law enforcement
11 agencies, and the University of Washington computer science and
12 engineering security and privacy research lab or a certified
13 cybersecurity firm, vendor, or service.

14 (8) The medical marijuana authorization database must meet the
15 following requirements:

16 (a) Any personally identifiable information included in the
17 database must be nonreversible, pursuant to definitions and standards
18 set forth by the national institute of standards and technology;

19 (b) Any personally identifiable information included in the
20 database must not be susceptible to linkage by use of data external
21 to the database;

22 (c) The database must incorporate current best differential
23 privacy practices, allowing for maximum accuracy of database queries
24 while minimizing the chances of identifying the personally
25 identifiable information included therein; and

26 (d) The database must be upgradable and updated in a timely
27 fashion to keep current with state of the art privacy and security
28 standards and practices.

29 (9)(a) Personally identifiable information of qualifying patients
30 and designated providers included in the medical marijuana
31 authorization database is confidential and exempt from public
32 disclosure, inspection, or copying under chapter 42.56 RCW.

33 (b) Information contained in the medical marijuana authorization
34 database may be released in aggregate form, with all personally
35 (~~identifying~~ [~~identifiable~~]) identifiable information redacted, for
36 the purpose of statistical analysis and oversight of agency
37 performance and actions.

38 (c) Information contained in the medical marijuana authorization
39 database shall not be shared with the federal government or its
40 agents unless the particular (~~qualifying~~) qualifying patient or

1 designated provider is convicted in state court for violating this
2 chapter or chapter 69.50 RCW.

3 (10) ~~((a))~~) The department must charge a one dollar fee for each
4 initial and renewal recognition card issued by a marijuana retailer
5 with a medical marijuana endorsement. The marijuana retailer with a
6 medical marijuana endorsement shall collect the fee from the
7 qualifying patient or designated provider at the time that he or she
8 is entered into the database and issued a recognition card. The
9 department shall establish a schedule for marijuana retailers with a
10 medical marijuana endorsement to remit the fees collected. Fees
11 collected under this subsection shall be deposited into the ~~((health
12 professions))~~ dedicated marijuana account created under RCW
13 ~~((43.70.320))~~ 69.50.530.

14 ~~((b) By November 1, 2016, the department shall report to the
15 governor and the fiscal committees of both the house of
16 representatives and the senate regarding the cost of implementation
17 and administration of the medical marijuana authorization database.
18 The report must specify amounts from the health professions account
19 used to finance the establishment and administration of the medical
20 marijuana authorization database as well as estimates of the
21 continuing costs associated with operating the medical marijuana
22 [authorization] database. The report must also provide initial
23 enrollment figures in the medical marijuana authorization database
24 and estimates of expected future enrollment.))~~

25 (11) If the database administrator fails to comply with this
26 section, the department may cancel any contracts with the database
27 administrator and contract with another database administrator to
28 continue administration of the database. A database administrator who
29 fails to comply with this section is subject to a fine of up to five
30 thousand dollars in addition to any penalties established in the
31 contract. Fines collected under this section must be deposited into
32 the health professions account created under RCW 43.70.320.

33 (12) The department may adopt rules to implement this section.

34 NEW SECTION. **Sec. 4.** This act is necessary for the immediate
35 preservation of the public peace, health, or safety, or support of
36 the state government and its existing public institutions, and takes
37 effect July 1, 2019.

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